#### COMMITTEE SUBSTITUTE

#### FOR

## Senate Bill No. 458

(By Senators Laird, Fanning, D. Facemire, Williams, McCabe and Plymale)

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[Originating in the Committee on Natural Resources; reported February 17, 2011.]

A BILL to amend and reenact §19-1B-3, §19-1B-4, §19-1B-5, §19-1B-7, §19-1B-11 and §19-1B-12a of the Code of West Virginia, 1931, as amended, all relating to updating the Logging Sediment Control Act; increasing licensure and certification fees; requiring the Division of Forestry to report certain information to the Tax Commissioner on a monthly basis; requiring the Director of the Division of Forestry to notify the Director of the Division of Water and Waste Management of the Department of Environmental Protection of licensure suspension or revocation within thirty days; establishing renewal of licensure

and certification on a biennial basis; permitting the director the discretion to immediately suspend a timbering operator or operation, or any part of a timbering operation, in any part of the state; and requiring the Director of the Division of Forestry to convene a committee to review best management practices at least every five years.

Be it enacted by the Legislature of West Virginia:

That §19-1B-3, §19-1B-4, §19-1B-5, §19-1B-7, §19-1B-11 and §19-1B-12a of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

# ARTICLE 1B. SEDIMENT CONTROL DURING COMMERCIAL TIMBER HARVESTING OPERATIONS.

### §19-1B-3. Definitions.

- 1 (a) "Best management practices" means sediment control
- 2 measures, structural or nonstructural, used singly or in
- 3 combination, to reduce soil runoff from land disturbances
- 4 associated with commercial timber harvesting.
- 5 (b) "Chief" means the chief of the office of water resources
- 6 of the Division Director of the Division of Water and Waste
- 7 Management of the Department of Environmental Protec-
- 8 tion, or his or her designee.

- 9 (c) "Director" means the Director of the Division of
- 10 Forestry of the Department of Commerce labor and environ-
- 11 mental resources or his or her authorized designee.
- 12 (d) "Operator" means any person who conducts timbering
- 13 operations.
- 14 (e) "Timbering operations operation," or the plural, means
- 15 activities directly related to the severing or removal of
- 16 standing trees from the forest as a raw material for commer-
- 17 cial processes or purposes. For the purpose of this article,
- 18 timbering operations do not include the severing of ever-
- 19 greens grown for and severed for the traditional Christmas
- 20 holiday season; or the severing of trees incidental to ground-
- 21 disturbing construction activities, including well sites, access
- 22 roads and gathering lines for oil and natural gas operations;
- 23 or the severing of trees for maintaining existing, or during
- 24 construction of, rights-of-way for public highways or public
- 25 utilities or any company subject to the jurisdiction of the
- 26 Federal Energy Regulatory Commission unless the trees so
- 27 severed are being sold or provided as raw material for
- 28 commercial wood product purposes; or the severing of trees
- 29 by an individual on the individual's own property for his or
- 30 her individual use provided that the individual does not have

- 31 the severing done by a person whose business is the severing
- 32 or removal of trees.
- 33 (f) "Sediment" means solid particulate matter, usually soil
- 34 or minute rock fragments, moved by wind, rainfall or
- 35 snowmelt into the streams of the state.

# §19-1B-4. Timbering license required; requirement for license; exemption; annual fee; rules.

- 1 (a)  $\frac{A}{A}$  person may <u>not</u> conduct timbering operations,
- 2 purchase timber or buy logs for resale until he or she has
- 3 obtained the a license pursuant to this article from the
- 4 division and met all other requirements pertaining to his or
- 5 her timbering operation or other wood product business
- 6 contained in and met the requirements of this article.:
- 7 *Provided*, That a
- 8 (b) *Exemptions.* A person who severs or removes, or hires
- 9 or contracts with another to sever or remove, standing trees
- 10 from his or her own land is specifically exempted from the
- 11 timbering operations licensure requirement of this section
- 12 during any calendar year in which all trees severed or
- 13 removed by or for this owner have an aggregate stumpage
- 14 value that does not exceed \$15,528.: Provided, however, That
- 15  $\frac{1}{8}$  A person hired or contracted to sever or remove standing

17 the timbering operations licensure requirement of this

18 section during any calendar year in which all trees severed

19 or removed by this the hired or contracted person have an

20 aggregate stumpage value that does not exceed \$15,528.

- 21 (b) (c) An applicant for a <u>timbering operation</u> license shall
- 22 submit an application on a form to be designed and provided
- 23 by the director. A fee of fifty dollars shall be submitted with
- 24 each application and with each annual and the fee of \$150
- 25 <u>for each biennial</u> renewal of the license. The application
- 26 shall<del>, at a minimum,</del> contain the following information:
- 27 (1) Name, address and telephone number of the applicant
- 28 and if the applicant is a business entity other than a sole
- 29 proprietor, the names and addresses of the principals,
- 30 officers and resident agent of the business entity;
- 31 (2) The applicant's West Virginia business registration
- 32 number or a copy of the current West Virginia business
- 33 registration certificate. The Division of Forestry shall submit
- 34 this information and a list of all applicants to the Tax
- 35 Commissioner each quarter month of the calendar year to
- 36 ensure compliance with payment of severance, income
- 37 withholding and all other applicable state taxes; and

- 38 (3) Any other information as required by the director.
- 39 (c) (d) The director shall promulgate legislative rules
- 40 propose rules for legislative approval pursuant to the
- 41 provisions of article three, chapter twenty-nine-a of this
- 42 code, which provide procedures by which a license may be
- 43 acquired, suspended or revoked regarding the acquisition,
- 44 <u>suspension and revocation a license</u> under this article. The
- 45 Legislature expressly finds that these legislative rules are the
- 46 proper subject of emergency legislative rules which that may
- 47 be promulgated in accordance with the provision of section
- 48 fifteen, article three, section twenty-nine-a of this code.
- 49 (d) (e) The director shall prescribe a form providing the
- 50 contents and manner of posting notice at the timbering
- 51 operation. The notice shall include, at a minimum, the
- 52 operator's name and license number.

# §19-1B-5. Compliance orders; suspension of timbering operation license.

- 1 (a) Upon a finding by the chief that failure to use a particu-
- 2 lar best management practice is causing or contributing, or
- 3 has the potential to cause or contribute, to soil erosion or
- 4 water pollution, the chief shall notify the director of the
- 5 location of the site, the problem associated with the site, and

- 6 any suggested corrective action. Upon the failure of the
- 7 director to take appropriate action within three days of
- 8 providing notice to the director, the chief may seek relief
- 9 through the conference panel in accordance with section
- 10 eleven of this article.
- 11 (b) Upon notification of the chief or upon a finding by the
- 12 director that failure to use a particular best management
- 13 practice is causing or contributing, or has the potential to
- 14 cause or contribute, to soil erosion or water pollution, the
- 15 director shall issue a written compliance order requiring the
- 16 person conducting the timber timbering operation to take
- 17 corrective action. The order shall mandate compliance
- 18 within a reasonable and practical time not to exceed ten
- 19 days. The person subject to the order may appeal the order
- 20 within forty-eight hours of its issuance to the conference
- 21 panel in accordance with section eleven of this article.
- 22 (c) The director has the discretion to immediately suspend
- 23 a timbering operator or operation, or any part of a timbering
- 24 operation, in any part of the state if: In any circumstance
- 25 where
- 26 (1) The director believes that the observed damage or
- 27 circumstances on a logging timbering operation, in the

- 28 opinion of the director, are sufficient to endanger life or
- 29 result in uncorrectable soil erosion or water pollution, or if
- 30 the;
- 31 (2) The operator is not licensed pursuant to this article; or
- 32 <del>if a</del> or
- 33 (3) A certified logger is not supervising the timbering
- 34 operation., the director shall order the immediate suspension
- 35 of the timber operation and the
- 36 (d) The timbering operation, the operator, or both shall
- 37 remain suspended until the corrective action mandated in
- 38 the compliance order suspending the operation is instituted.
- 39 The director shall not issue an order cancelling revoke the
- 40 suspension compliance order lifting the suspension until
- 41 compliance is satisfactory or until overruled on appeal.
- 42 Failure to comply with any compliance order is a violation of
- 43 this article. The person timbering operator or operation
- 44 subject to the compliance order may appeal to the conference
- 45 panel in accordance with the provisions of section eleven of
- 46 this article.
- 47 (d) (e) For a second violation within any two-year period,
- 48 the The director may suspend the license of any person
- 49 operator conducting a timbering operation or the certifica-

50 tion of any certified logger supervising a timbering operation

51 for no less than thirty nor more than ninety days; if the

52 person is found in violation of this article or article eleven,

chapter twenty-two of this code.: for a second time within

54 any two-year period *Provided*, That one One or more

55 violations for the same occurrence incident is only one

56 violation for purposes of this subsection.

57 (e) (f) For a third violation within any two-year period, the

58 director may revoke the license of any <del>person</del> operator

59 conducting timbering operations or the certification of any

60 certified logger if the person is found in violation of this

61 article or article eleven, chapter twenty-two of this code.: for

62 a third time within any two-year period *Provided*, That one

63 One or more violations for the same occurrence incident is

64 only one violation for purposes of this subsection. A revoked

license is not subject to reissue during the current licensing

66 period. <del>for which it was issued.</del>

67  $\frac{\text{(f)}}{\text{(g)}}$  The director shall notify the chief of any order issued

68 or any suspension or revocation of a license pursuant to this

69 section within three thirty days of the date of the director's

70 action.

# §19-1B-7. Certification of persons supervising timbering operations; timbering operations to be supervised; promulgation of rules.

- 1 (a) Any individual supervising any licensed timbering
- 2 operation, or any individual supervising any timbering
- 3 operation that is not exempted from the licensing require-
- 4 ments set forth in section four of this article, must be
- 5 certified pursuant to this section.
- 6 (b) The director is responsible for the development of
- 7 standards and criteria for establishment of a regularly
- 8 scheduled program of education, training and examination
- 9 that all persons must be successfully complete in order
- 10 completed for persons to be certified to supervise any
- 11 timbering operation. The program for certified loggers shall
- 12 provide, at a minimum, for education and training in the safe
- 13 conduct of timbering operations, in first aid procedures and
- 14 in the use of best management practices to prevent, insofar
- 15 as possible, soil erosion on timbering operations. The goals
- 16 of this program will be to assure that timbering operations
- 17 are conducted in accordance with applicable state and
- 18 federal safety regulations in a manner that is safest for the

- 19 <del>individuals conducting the operations and that they are</del>
- 20 performed in an environmentally sound manner and safe.
- 21 (c) The director shall provide for such programs by using
- 22 the resources of the division, other appropriate state agen-
- 23 cies, educational systems entities and other qualified
- 24 persons. Each inspector under the jurisdiction of the chief
- 25 shall attend a certification program free of charge and
- 26 complete the certification requirements of this section.
- 27 (d) The director shall <del>promulgate legislative rules</del> propose
- 28 <u>rules for legislative approval</u> in accordance with article
- 29 three, chapter twenty-nine-a of this code, which provide the
- 30 procedure by which certification pursuant to this article may
- 31 be obtained and shall require the payment of an application
- 32 fee and an annual renewal fee of fifty dollars to effectuate
- 33 the purposes of this article.
- 34 (e) Upon a person's successful completion of the certifica-
- 35 tion requirements, the director shall provide that person
- 36 with proof of the completion by issuing a numbered certifi-
- 37 cate and a wallet-sized card to that person. The division
- 38 shall maintain a record of each certificate issued and the
- 39 person to whom it was issued.

40 (f) A certification granted pursuant to this section is renewable only for two four succeeding years. For the third second renewal and every third other renewal thereafter, the 42 43 licensee shall first attend a program designed by the director to update the training. 44 (g) Every timbering operation that is required to be 45 licensed under section four of this article must have at least 46 47 one person certified pursuant to this section supervising the 48 operation at any time the timbering operation is being conducted. and all All timbering operators shall be guided by 49 the West Virginia forest practice standards and the West 50 Virginia silvicultural best management practices in selecting 51 practices appropriate and adequate for reducing to reduce 52 53 sediment movement during a timber operation. 54 (h) The director shall, at no more than three-year intervals after the effective date of this article, convene a committee to review the best management practices every five years so as to ensure that they reflect and incorporate the most 57 current technologies. The committee shall, at a minimum, 58 59 include a person doing research in the field of researching 60 silvicultural best management practices, a person doing

61 research in the field of silviculture, two loggers certified

63 resources Division of Water and Waste Management of the

64 Department of Environmental Protection and a representa-

65 tive of an environmentally active environmental organiza-

66 tion. The director shall chair the committee and may adjust

67 the then current amend the best management practices

8 according to the suggestions of the committee <del>in time</del> for the

69 next certification cycle.

#### §19-1B-11. Creation of conference panels; authority.

- 1 (a) Each forestry district region in this state shall contain
- 2 an informal conference panel composed of three persons
- 3 which shall act on behalf of the state to decide appeals of the
- 4 <u>director's</u> orders of the director. One member of the panel
- 5 shall be selected by the director, one member shall be
- 6 selected by the chief and one member shall be selected by
- 7 agreement between the chief and the director. If a vacancy
- 8 exists on the panel, the vacancy shall be filled by whomever
- 9 made the initial selection. The members of the panel shall
- 10 serve without compensation.
- 11 (b) Upon appeal of a decision under this section or upon
- 12 petition by the chief, pursuant to the provisions of subsection
- 13 (a), section five of this article, the panel shall hold an

14 informal conference affirming, modifying or vacating an 15 order of the director, or issuing an order in the name of the director. The panel shall forthwith notify the parties of its 17 decision and as soon as practicable send written notice of its decision to the parties. The decision of the panel shall be is final-unless reversed, vacated or modified on appeal to the 20 circuit court of the county wherein the cause for the decision 21arose. 22 (c) A party aggrieved by a decision of a panel may appeal to the circuit court of the county wherein the cause for the order arose. Such The appeal must be filed with the circuit 24court within twenty days of the date of decision of the panel and shall be heard de novo by the court. The court may reverse, vacate or modify the decision of the panel. The 28 decision of the circuit court shall be is final unless reversed, 29 vacated or modified on appeal to the Supreme Court of Appeals. Any such appeal shall be sought in the manner 31 provided by law for appeals from circuit courts in other civil 32 <del>cases</del>.

### §19-1B-12a. Criminal penalties.

- 1 (a) After July 1, 2002, any  $\underline{A}$  person who knowingly or
- 2 willingly commits one of the following violations is guilty of

- 3 a misdemeanor and, upon conviction thereof, shall be fined
- 4 not less than \$250 and not more than \$500 for each violation:
- 5 (1) Conducts timbering operations or purchases timber or
- 6 buys logs for resale in this state without holding a valid
- 7 license from the Director of the Division of Forestry, as
- 8 required by subsection (a), section four of this article;
- 9 (2) Conducts timbering operations or severs trees for sale
- 10 at a location in this state, without providing the Director of
- 11 the Division of Forestry with notice of the location where the
- 12 timbering or harvesting operations are to be conducted, as
- 13 required by section six of this article;
- 14 (3) Conducts a timbering operation in this state that is not
- 15 supervised by a certified logger who holds a valid certificate
- 16 from the Director of the Division of Forestry, as required by
- 17 section seven of this article; or
- 18 (4) Continues to conduct timbering or logging operations
- 19 in violation of an existing suspension or revocation order
- 20 that has been issued by the Director of the Division of
- 21 Forestry or a conference panel under section sections five,
- 22 ten or eleven of this article.
- 23 (b) For the purposes of this section, each day that a person
- 24 conducts <del>logging or</del> timbering operations in this state
- 25 without a license that is as required by this article, without

26 the supervision of a certified logger as required by this article, without providing notice of the location to the 27director of forestry as required by this article, or in violation 28 29 of an outstanding suspension or revocation order shall 30 constitute a separate offense. (c) In addition to any other law-enforcement agencies that 31 32 have jurisdiction over criminal violations, any forester or forest ranger technician employed by the Division of For-34 estry, who, as a part of his or her official duties is authorized or designated by the Director of the Division of Forestry to 36 inspect <del>logging or</del> timbering <del>activities</del> operations, is <del>hereby</del> authorized to issue citations for any of the listed violations 3738 set forth above in this article that he or she has personally witnessed. The limited authority granted by this section to 40 employees of the Division of Forestry to issue citations to 41 enforce the provisions of this section does not include the 42 power to place any individual or person under arrest.

(NOTE: The purpose of this bill is to update the Logging Sediment Control Act and to include a biennial licensure and \$150 license fee.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)